AASB/NZASB Staff Issues Paper RDR – Process for Determining Tier 2 Disclosures

Purpose

1 The purpose of this paper is to outline the process used by staff to apply the Boards' RDR decision-making framework to determine the disclosures to be required by Tier 2 entities.

Background

- 2 At the July AASB and NZASB meetings the Boards considered:
 - (a) a paper that proposed that the general principles to precede the key disclosure areas (KDAs) when determining Reduced Disclosure Requirements (RDR) should be user needs and cost-benefit;¹ and
 - (b) a paper that provided two approaches to identifying Tier 2 disclosures by applying user needs as determined by the KDAs and cost-benefit.²
- 3 The Boards tentatively decided to establish an RDR decision-making framework for use in determining the minimum disclosures required of all Tier 2 entities. The essential features of the RDR decision-making framework are:
 - (a) the overarching principles of user needs and cost-benefit;
 - (b) disclosure of financial performance, financial position and cash flows;
 - (c) to meet user needs, there are two KDAs:
 - (i) current liquidity and solvency and associated key risks; and
 - (ii) transactions and other events significant to understanding the entity's operations as represented by financial performance, financial position and cash flows, including:
 - (A) Core Disclosure Areas: (a) commitments and contingencies,
 (b) impairment, (c) related parties and (d) subsequent events; and
 - (B) Supporting Disclosure Areas: (a) nature of transaction or event,
 (b) accounting policy on when to recognise and how to measure,
 (c) significant estimates and judgements specific to a transaction

² Available at:

http://www.aasb.gov.au/admin/file/content102/c3/M146 6.3 Comparison Of Current RDR With RD R Under New Proposals.pdf; and

¹ Available at:

http://www.aasb.gov.au/admin/file/content102/c3/M146_6.2_Staff_Issues_Paper_RDR_General_Principles.pdf; and http://xrb.govt.nz/Site/Board_Meetings/NZASB_Board_Meetings.aspx

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or event, and (d) associated key risks specific to a transaction or event;

- (d) some guidance to be developed to complement the RDR decision-making framework to assist Tier 2 entities in applying the disclosure requirements, including consideration of materiality when determining the transactions and other events to disclose; and
- (e) minimum disclosures that are a subset of Tier 1 disclosures would be established for Tier 2 entities but, as for Tier 1 entities, there may need to be additional disclosures to provide a true and fair view.
- 4 The Boards requested that staff apply the Boards' tentative RDR decision-making framework to analyse three standards³ using an approach that identified disclosures required by Tier 2 entities. The outcomes of this analysis would then enable the Boards to assess whether the RDR decision-making framework is appropriate, prior to proceeding with full analysis of all relevant Standards for the purposes of developing an ED (see Agenda Paper 4.3).
- 5 In the course of undertaking the analysis a process was developed by staff to apply the RDR decision-making framework to each of the three standards to determine Tier 2 disclosures.

Process to apply the RDR decision-making framework to determine Tier 2 Disclosures

- 6 Staff noted that the Boards' RDR decision-making framework expressed in paragraph 3 above identifies two different disclosure areas in its discussion of transactions and other events significant to understanding the entity's operations – Core Disclosure Areas (CDAs) and Supporting Disclosure Areas (SDAs).
- 7 CDAs consist of:
 - (a) commitments and contingencies;
 - (b) impairment;
 - (c) related parties; and
 - (d) subsequent events
- 8 SDAs consist of:
 - (a) nature of transaction or event;
 - (b) accounting policy on when to recognise and how to measure;
 - (c) significant estimates and judgements specific to a transaction or event; and
 - (d) associated key risks specific to a transaction or event.

³ AASB 15/NZ IFRS 15 Revenue from Contracts with Customers, AASB 136/NZ IAS 36 Impairment of Assets and AASB 101/NZ IAS 1 Presentation of Financial Statements.

- 9 Staff understand that the factor that distinguishes the core and supporting disclosure areas (CDAs from SDAs) is a difference in the Boards' expectations about the quantum of the reduction of disclosures that relate to the CDAs and SDAs of Tier 2 entities. Accordingly, staff have identified the following guidance to use when applying the framework:
 - (a) CDAs: there is a rebuttable presumption that the benefits of disclosure exceed the costs; and
 - (b) SDAs: there is a rebuttable presumption that the benefits of disclosure *do not* exceed the costs.
- 10 A flowchart of the process is included in the appendix to this paper.

Question for Board members

Q1 Do Board members agree with the process developed by staff to apply the Boards' RDR decision-making framework to determine the disclosures that Tier 2 entities would be required to make?

Appendix

Process to apply the RDR decision-making framework to determine the disclosures required by Tier 2 entities.

